MEMORANDUM FOR THE SECRETARY OF WAR:

The State Department has cabled Ambassador Winant that, instead of converting the surrender instrument into an initial proclamation, the State and War Departments prefer a brief declaration containing:

1. A statement of Germany's complete defeat and the imposition of the requirements of unconditional surrender;
2. The assumption of supreme authority by the four Allied powers;
3. The establishment of the Control Council and the delineation of zonal responsibility;
4. An injunction to the Germans to comply with Allied orders, with warning of severe punishment for non-compliance;
5. Notice that further resistance to the forces of the United Nations will be considered unlawful and dealt with accordingly.

However, if in Ambassador Winant's judgment it is desirable to change the surrender instrument into a proclamation to avoid complications in reaching agreement in the EAC, the cable authorizes Mr. Winant to accept the adaptation of the surrender instrument.

J. H. HILLDRING
Major General
Director, Civil Affairs Division