MEMORANDUM FOR GENERAL HILLDRING:

I am enclosing an extract of the cable received from the State Department in dealing with the recent conference at Yalta regarding trusteeships.

HARRISON A. GERHARDT
Colonel, General Staff Corps
Executive to Ass't Sec'y of War.

Mr. Doen has asked that this be kept confidential for "eyes only."
It was also agreed that the five governments with permanent seats in the Security Council should consult each other prior to the United Nations Conference on providing machinery in the World Charter for dealing with territorial trusteeships which could apply only to (A) existing mandates of the League of Nations; (B) territory to be detached from the enemy as a result of this war; and (C) any other territory that may voluntarily be placed under trusteeship.

It was further agreed that no discussions of specific territories will take place during the preliminary consultations on trusteeships or at the United Nations Conference itself. Only machinery and principles of trusteeship will be formulated at the Conference for inclusion in the Charter and it will be a matter for subsequent agreement as to which territories within the categories specified above will actually be placed under trusteeship. I think that this subject should also be covered in your consultations with China and France.
Paragraph 19 - We have reviewed the overall cargo and troop shipping position for the remainder of 1945 under the assumption that Germany is to be defeated by

For the first half of 1945 the principle difficulty will be with cargo shipping which will be tight and in which deficits will approach unmanageable proportions until V-E Day. We have issued instructions to theater commanders to exercise strict control of shipping and have agreed that deficits should be adjusted in accordance with following principles:

In event of a deficit in shipping resources, first priority should be given to basic undertakings in support of the overall strategic concepts as agreed in Argonot.

So long as these first priority requirements are not adequately covered, shipping for other requirements will not be allocated without prior consultation with the appropriate chiefs of staff.