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11 August 1945

The Honorable

The Secretary of State

Dear Mr. Secretary:

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NND Au 730069
By: EAC/NAHS, Date 6-17-79

In accordance with my undertaking yesterday there are attached hereto drafts of:

a. A proposed communication to the Japanese Government, notifying them of the steps to be taken in the event they wish to proceed with the surrender.

b. A proclamation to be published by the Emperor of Japan, signed by him and by the Japanese Imperial General Headquarters, which accepts the terms set forth in the Potsdam proclamation, and proclaims the unconditional surrender of the Japanese armed forces.

c. A "General Order No. 1" to be issued by the Imperial General Headquarters, upon the direction of the Emperor, which directs Japanese commanders to approach the various allied commanders and surrender their forces. It also directs as to other details of the surrender. This draft of "General Order No. 1" will be given the Supreme Commander of the Allied Powers with instructions that he will use it as a comprehensive guide in the formulation of the first order to be issued by the Imperial General Headquarters, but that he will be free to alter its details to make it applicable to the circumstances existing at the time the formal surrender takes place, or to permit proper translation.

d. A proposed directive to the Supreme Commander of the Allied Powers which it is considered should be issued at the proper time by the President on behalf of the Four Powers.

Sincerely yours,

Secretary of War

4 Incls.

1. Draft of Instructions to Japanese Emperor
2. Draft Proclamation by Japanese Emperor
3. Draft "General Order No. 1"
4. Draft Directive to Supreme Commander of the Allied Powers

Copies: OPD
ASW
SW, C & R Div. OSW

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Authority
By: EIC
Date: 6-12-74

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If the Japanese Government wishes to effect the surrender
in accordance with the foregoing it should immediately:

- (1) Direct cessation of hostilities by Japanese forces,
informing the Supreme Commander of the Allied Powers of the effective
date and hour of such cessation.
- (2) Send emissaries to the Supreme Commander of the Allied
Powers with information of the disposition of the Japanese forces and
commanders, and fully empowered to make any arrangements directed by
the Supreme Commander of the Allied Powers to enable him and his
accompanying forces to arrive at the place designated by him to receive
the formal surrender.

For the purpose of receiving such surrender and carrying
it into effect, General of the Army Douglas MacArthur has been
designated as the Supreme Commander of the Allied Powers, and he will
notify the Japanese Government of the time, place and other details of
the formal surrender.

Failure to notify the Supreme Commander of your intention
immediately to effect the surrender as outlined above will result
in the continuation of full scale military operations by the Allied
Powers.

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PROCLAMATION BY THE EMPEROR OF JAPAN

1. I, the Emperor of Japan, hereby accept the terms set forth in the proclamation issued by the heads of the Governments of the United States, China and Great Britain on July 26, 1945 at Potsdam and subsequently adhered to by the Union of Soviet Socialist Republics, which four powers are hereafter referred to as the Allied Powers.

2. We hereby proclaim the unconditional surrender to the Allied Powers of the Japanese Imperial General Headquarters and of all Japanese armed forces and all armed forces under Japanese control wherever situated.

3. We hereby direct all Japanese forces wherever situated and the Japanese people to cease hostilities forthwith and to comply with all requirements which may be imposed by the Supreme Commander of the Allied Powers or by agencies of the Japanese Government at his direction.

4. We hereby direct the Japanese Imperial General Headquarters to issue at once orders to the Commanders of all Japanese forces and all forces under Japanese control wherever situated to surrender unconditionally themselves and all forces under their control.

5. We hereby command all civil and military officials to obey and enforce all proclamations, orders and directives issued by the

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Supreme Commander of the Allied Powers to be proper to effectuate this surrender and issued by him or under his authority and to direct all such officials to remain at their posts and to continue to perform their non-combatant duties unless specifically relieved by him or under his authority.

6. We hereby undertake for ourselves and our successors to carry out and to cause the Japanese Government and any successor Japanese Government to carry out the provisions of the Potsdam Declaration in good faith, and to issue whatever orders and take whatever action may be required by the Supreme Commander of the Allied Powers or by any other designated representative of the Allied Powers for the purpose of giving effect to that Declaration.

7. We hereby direct the Imperial General Headquarters to provide for the immediate transportation of all prisoners of war and civilian internees now under Japanese control to places as directed by the Supreme Commander of the Allied Powers.

8. The authority of the Emperor and the Japanese Government to rule the state shall be subject to the authority of the Supreme Commander of the Allied Powers to take such steps as he deems proper to effectuate these terms of surrender.

Signed at _____ at _____ on the _____
day of _____, 1945.

The Emperor of Japan

For the Japanese Imperial
General Headquarters

Accepted at _____ at _____ on the _____
day of _____, 1945, on behalf of the United States,
Great Britain, Republic of China and the Union of Soviet Socialist
Republics, and on behalf of the other United Nations at war with
Japan.

Supreme Commander of the
United Powers

DRAFT

GENERAL ORDER NO. 1

MILITARY AND NAVAL

730069

I. The Imperial General Headquarters by direction of the Emperor, and pursuant to the surrender to the Supreme Commander of the Allied Powers of all Japanese armed forces by the Emperor, hereby orders all of its commanders in Japan and abroad to cause the Japanese armed forces and Japanese-controlled forces under their command to cease hostilities at once, to lay down their arms, to remain in their present locations and to surrender unconditionally to commanders acting on behalf of the United States, the Republic of China, the United Kingdom and the British Empire, and the Union of Soviet Socialist Republics, as indicated hereafter. Immediate contact will be made with the indicated commanders, or their designated representatives, and their instructions will be completely and immediately carried out.

a. The senior Japanese commanders and all ground, sea, air and auxiliary forces within China, including Manchuria, Formosa and French Indo-China north of 16° north latitude shall surrender to the Generalissimo Chiang Kai-shek.

b. The senior Japanese commanders and all ground, sea, air and auxiliary forces within Manchuria, Korea north of the 38° north latitude and Karafuto shall surrender to the Commander-in-Chief of Soviet Forces in the Far East.

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c. The senior Japanese commanders and all ground, sea, air and auxiliary forces within Thailand, Burma, Malaya, French Indo-China south of 16° north latitude, Sumatra, Java, Andamans, Nicobars, Borneo and the Lesser Sundaes shall surrender to the Supreme Allied Commander, Southeast Asia Command.

d. The senior Japanese commanders and all ground, sea, air and auxiliary forces in the Celebes, Malakharz, Dutch New Guinea, East New Guinea, the Banda Sea areas, Bismarcks and Solomons shall surrender to the Commander-in-Chief, Australian Imperial Forces.

e. The senior Japanese commanders and all ground, sea, air and auxiliary forces in the Japanese Mandated Islands, Bonins and other Pacific Islands shall surrender to the Commander-in-Chief, U.S. Pacific Fleet.

f. The senior Japanese commanders and all ground, sea, air and auxiliary forces in Korea south of the 38° north latitude shall surrender to the Commanding General, U.S. Expeditionary Forces in Korea.

g. The Imperial General Headquarters, its senior commanders, and all ground, sea, air and auxiliary forces in the main islands of Japan, minor islands adjacent thereto, the Ryukyus, and the Philippines shall surrender to the Commander-in-Chief, U.S. Army Forces in the Pacific.

The Japanese Imperial General Headquarters further orders its commanders in Japan and abroad to disarm completely all forces of Japan or under Japanese control, wherever they may be situated, and to deliver intact and

in safe and good condition all weapons and equipment at such time and at such places as may be prescribed by the Allied Commanders indicated above.

(Pending further instructions, the Japanese police force in the main islands of Japan will be exempt from this disarmament provision. The police force will remain at their posts and shall be held responsible for the preservation of law and order. The strength and arms of such a police force will be prescribed.)

II. The Japanese Imperial General Headquarters shall furnish to the Supreme Commander of the Allied Powers, within (time limit) of receipt of this order, complete information with respect to Japan and all areas under Japanese control, as follows:

- a. Lists of all land, air and anti-aircraft units showing locations and strengths in officers and men.
- b. Lists of all aircraft, military, naval and civil, giving complete information as to the number, type, location and condition of such aircraft.
- c. Lists of all Japanese and Japanese-controlled naval vessels, surface and submarine and auxiliary naval craft in or out of commission and under construction giving their position, condition and movement.
- d. Lists of all Japanese and Japanese-controlled merchant ships of over 100 gross tons, in or out of commission and under construction,

including merchant ships formerly belonging to any of the United Nations which are now in Japanese hands, giving their position, condition and movement.

e. Complete and detailed information, accompanied by maps, showing locations and layouts of all mines, minefields and other obstacles to movement by land, sea or air, and the safety lanes in connection therewith.

f. Locations and descriptions of all military installations and establishments, including airfields, seaplane bases, anti-aircraft defenses, ports and naval bases, storage depots, permanent and temporary land and coast fortifications, fortresses and other fortified areas.

g. Locations of all camps and other places of detention of United Nations prisoners of war and civilian internees.

III. Japanese armed forces and civil aviation authorities will insure that all Japanese military, naval and civil aircraft remain on the ground, on the water, or aboard ship, until further notification of the disposition to be made of them.

IV. Japanese or Japanese-controlled naval or merchant vessels of all types will be maintained without damage and will undertake no movement pending instructions from the Supreme Commander of the Allied Powers. Vessels at sea will immediately render harmless and throw overboard explosives of all types. Vessels not at sea will immediately remove explosives of all types to safe storage ashore.

V. Responsible Japanese or Japanese-controlled military and civil authorities will insure that:

a. All Japanese mines, minefields and other obstacles to movement by land, sea and air, wherever located, be removed according to instructions of the Supreme Commander of the Allied Powers.

b. All aids to navigation be reestablished at once.

c. All safety lanes be kept open and clearly marked pending accomplishment of a. above.

VI. Responsible Japanese and Japanese-controlled military and civil authorities will hold intact and in good condition pending further instructions from the Supreme Commander of the Allied Powers the following:

a. All arms, ammunition, explosives, military equipment, stores and supplies, and other implements of war of all kinds and all other war material (except as specifically prescribed in Section IV. of this order).

b. All land, water and air transportation and communication facilities and equipment.

c. All military installations and establishments, including airfields, seaplane bases, anti-aircraft defenses, ports and naval bases, storage depots, permanent and temporary land and coast fortifications, fortresses and other fortified areas, together with plans and drawings of all such fortifications, installations and establishments.

d. All factories, plants, shops, research institutions, laboratories, testing stations, technical data, patents, plans, drawings and inventions designed or intended to produce or to facilitate the production or use of all implements of war and other material and property used by or intended for use by any military or para-military organization in connection with its operations.

VII. The Japanese Imperial General Headquarters shall furnish to the Supreme Commander of the Allied Powers, within (time limit) of receipt of this order, complete lists of all the items specified in paragraphs a., b., and d. of Section VI, above, indicating the numbers, types and locations of each.

VIII. The manufacture and distribution of all arms, ammunition and implements of war will cease forthwith.

IX. With respect to United Nations prisoners of war and civilian internees in the hands of Japanese or Japanese-controlled authorities:

a. The safety and well-being of all United Nations prisoners of war and civilian internees will be scrupulously preserved, to include the administrative and supply services essential to provide adequate food, shelter, clothing, and medical care until such responsibility is undertaken

b. the Supreme Commander of the Allied Powers;

b. Each camp or other place of detention of United Nations prisoners of war and civilian internees together with its equipment, stores,

records, arms, and ammunition will be delivered immediately to the command of the senior officer or designated representative of the prisoners of war and civilian internees;

c. As directed by the Supreme Commander of the Allied Powers, prisoners of war and civilian internees will be transported to places of safety where they can be accepted by allied authorities;

d. The Japanese Imperial General Headquarters will furnish to the Supreme Commander of the Allied Powers, within (time limit) of the receipt of this order, complete lists of all United Nations prisoners of war and civilian internees, indicating their location.

X. All Japanese and Japanese-controlled military and civil authorities shall aid and assist the occupation of Japan and Japanese-controlled areas by forces of the Allied Powers.

XI. The Japanese Imperial General Headquarters and appropriate Japanese officials shall be prepared, on instructions from Allied occupation commanders, to collect and deliver all arms in the possession of the Japanese civilian population.

XII. This and all subsequent instructions issued by the Supreme Commander of the Allied Forces or other allied military authorities will be scrupulously and promptly obeyed by Japanese and Japanese-controlled military and civil officials and private persons. Any delay or failure to comply with the



provisions of this or subsequent orders, and any action which the Supreme Commander of the Allied Powers determines to be detrimental to the Allied Powers, will incur drastic and summary punishment at the hands of allied military authorities and the Japanese Government.

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DIRECTIVE TO THE SUPREME COMMANDER OF THE ALLIED POWERS

1. In accordance with the agreement made by the Governments of the United States, United Kingdom, Chinese Republic and Union of Soviet Socialist Republics to designate a Supreme Commander of the Armed Forces of the Allied Powers for the purpose of enforcing the surrender of Japan, you are hereby designated as the Supreme Commander of the Armed Forces of the Allied Powers.
2. You will take the necessary steps to require the Japanese Emperor and Imperial High Command to sign the surrender terms on behalf of the governments concerned. From the moment of surrender, the authority of the Emperor and Japanese Government to rule the state will be subject to you and you will take such steps as you deem proper to effectuate the surrender terms.
3. Through the commanders of the several national components concerned, you will arrange and coordinate the surrender of all Japanese Armed Forces and will exercise supreme command over all land, sea and air forces which may be allocated for enforcement in Japan of the surrender terms by the Allied Powers concerned. Your appointment as Supreme Commander is effective upon receipt of this directive. You will immediately arrange for a representative of British, Chinese and Soviet commands to be present with you.