

# NAHLIKEND EN LENG



From the Division of Historic Preservation and Cultural Affairs, Pohnpei State Department of Land  
Volume 3, Number 2, Winter, 1995

## Season's Greetings and Warm Holiday Wishes From the staff of the HP&CA

### Holiday Message from the Chief

*Emensio Eperiam*

As the year of Our Lord Nineteen Hundred and Ninety-five approaches its end, I look back with many wonderful memories. We, at the HP&CA Division, probably may have been able to do more but I am very pleased with all we accomplished this year. Learning from you and sharing with you, our readership, has been the most wonderful of our activities this year. On behalf of my staff and myself, I would like to extend to you our warmest gratitude for the opportunity to participate in this exchange with you during the past year. We would hope and try usher in the New Year with the same spirit. Merry Christmas and Happy New Year from us all!

*Isaac A. Nipah*

*Aisa*

*Jakuraga Nigau*

### Rahnmwahu En Krismas oh

*Parakapw*

*Emensio Eperiam*

Ni pahr kid diwepwiki durweisek limau ah kohkolahn nekier, I tamanda soahng mwahu tohto. Kihit, tohn HP&CA Division mweihn pahn kak wiahda me mwahu sang dahme nue ahpw I kapingki dahme se wiahda nan pahr wet. Dahnggeh kan me se patkihong komwi, oh dahnggeh kan me komw patkihong kihit iei me keiou kaperen nan pwungen sohng kan me pweida reht nan pahr wet. I men weliandi ngehi oh iengehi tohn doadoahk kan oh wia aht tungoal kaping ohng komwi pwehki wen sawas me komw ketkihong kihit nan pahr me nekier. Se pahn song en kasamwoh pahr kapw et oh nantiheng pwe soahng kan me pweidahr ren dueduehte. Peren en Krismas oh Parakapw mwahu sang kihit tohn Ohpis en HP&CA!

*Heio Saito*

*Rosefer Lemeel*



## Peren en Krismas oh Parakapw Mwahu

Sang Tohn Ohpis en Historic Preservation





## The Permitting Process at the HP&CA

-Lisa R. Andon

Wondering if your development or construction project requires a Historic Preservation clearance permit from the Division of Historic Preservation and Cultural Affairs? The Pohnpei State Government has a standard permitting process of which the Division of Historic Preservation and Cultural Affairs is a part. Whether you plan to develop public land or private land, there are certain instances that require a permit from the HP&CA.

Most of Pohnpei State and the Federated States of Micronesia's (FSM's) permitting laws are modeled after Title I, Section 106 of the United States National Historic Preservation Act of 1966 which states:

The head of any Federal agency having direct or indirect jurisdiction over a proposed Federal or federally assisted undertaking in any state and the head of any Federal department or independent agency having authority to license any undertaking shall, prior to the approval of the expenditure of any Federal funds on the undertaking or prior to the issuance of any license, as the case may be, take into account the effect of the undertaking on any district, site, building, structure, or object that is included in or eligible for inclusion in the National Register. The head of any such Federal Agency shall afford the Advisory Council on Historic Preservation established under Title II of this Act reasonable opportunity to comment with regard to such undertaking.

In plain English, this means that any Federal or independent agency must take into consideration the impact of its project on any historic property in the area of the project. This, in effect, requires the head of any Federal or independent agency proposing a project receiving Federal funds to contact the Historic Preservation Officer in the state where the project will happen. The HPO will then initiate a historic preservation review to avoid destroying or unduly disturbing any historic or cultural properties at the proposed site. Regardless of what portion of the funding or assistance is provided federally, the review process must take place.

Because the Federated States of Micronesia receives large amounts of U.S. Federal money through the

## Director Yamada Resigns

Effective December 1, 1995, Director of the Department of Land and the Pohnpei State Historic Preservation Officer, Mr. Yasuo I. Yamada, submitted his resignation to the Honorable Johnny P. David. Mr. Yamada will await the outcome of the runoff election between incumbent Governor David and Mr. Del Panglinan on December 12, 1995 to know whether he will be reappointed to his position at the Department of Land. In the interim, Mr. Anastacio Dosalia is the Acting HPO and Director of the Department of Land.

Compact of Free Association, many projects fall under the authority of Section 106. If it receives any Federal funding, it needs to comply with 106. Section 106 also applies in the case of the Federal Government providing advisors, consultation or equipment regardless of the percentage of the overall budget covered by Federal funds.

FSM and Pohnpei laws also require that any project requiring a permit from the Foreign Investment Board or any project receiving foreign funding acquire permits from the Department of Conservation and Resource Surveillance (C&RS), and the Environmental Protection Agency (EPA).

C&RS and Department of Land regulations only cover public land or projects receiving Federal or State assistance but the EPA regulations apply to any project that will effect the air, the land, or the sea.

Loans for house construction that go through Rural Economic Community Development Service (RECDS, formerly Farmers' Home) and the Pohnpei Housing Authority require permits from the HP&CA, C&RS and the EPA before construction can begin.

Here on Pohnpei, any project that falls under Section 106 should be reported to the State Historic Preservation Officer so that the Division of Historic Preservation and Cultural Affairs can perform a compliance review. Once the permitting process is complete, the project may proceed. We would remind all government officials and individuals involved in development projects to keep this law in mind when beginning a new project. Remember that any project involving Federal assistance of any kind requires a compliance review.

(continued on page 6)





## Our Outer Islands



### MS Micro Glory to Southern Islands

-Lerleen David

On December '07, 1995 at 6:00pm, the MS Micro Glory sailed away from harbor of Pohnpei, bound for the southern islands of Sapwuafik, Oroluk, Nukuoro, and Kapingamarangi. On the ship were myself, Percy Soloman of the Division of Survey and Mapping, who served as translator on the island of Sapwuafik, and Emensio Eperiam. We were to do some reconnaissance surveys on Kapingamarangi, interview island residents, and to document the trip to these islands.

We landed on Sapwuafik, also called Ngatik, the first stop of the trip, on the morning of the 8th of December. There we met several people who shared with us their life histories and their memories of the Second World War. I took pictures and explored the atoll.

Then we were on to Oroluk to deliver the ballots for the state-wide election for Governor and Lieutenant Governor. I was surprised to find that the entire population of the island consists of one married couple, five young men and one child! We arrived at noon and left again that same afternoon taking the completed ballots with us.

The next day, we got to Nukuoro, where we recorded memories of an elder's past and how life has changed for him and the history, both recorded and legendary, of the island.

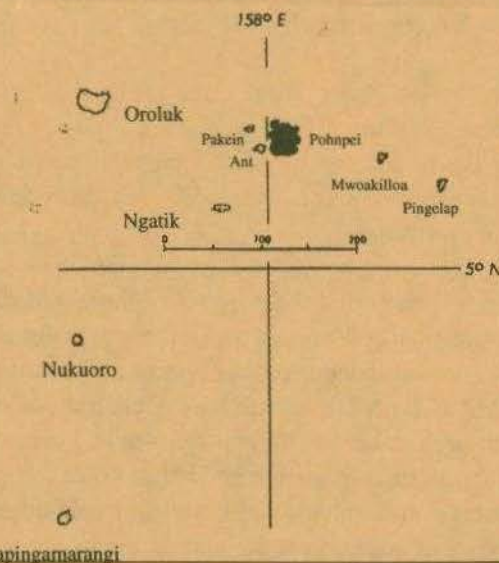
Then we continued on to Kapingamarangi to conduct some surveys. We spent the night there

awaiting the ballots for the election on December 12. After we completed the surveys, I toured the islets of the atoll and found them beautiful. Life on the outer islands is very peaceful.

We left Kapinga at 10:00pm on December 12. On our way back to Pohnpei, we stopped at Nukuoro where I, unfortunately stayed on the ship. Then we sailed back to Sapwuafik where I toured the islets again and then we left again at 3:00 in the afternoon of December 14. We arrived home on Pohnpei at 2:00am on December 15.

Life on these southern islands is similar to that of the northern islands of Pingelap and Mwoakilloa in its slow pace and reliance on the sea. The food staples of taro, fish and coconut are the same as is the reliance on the Micro Glory to bring canned foods, gasoline and other imported items. The southern islands are more dependent on the field trip ship than the northern islands because none of the southern islands have airfields.

This is a trip I recommend to anybody interested in learning more about the different kinds of lifestyles here in the state of Pohnpei. The ship is crowded but people are friendly and happy to share and the residents of the island enthusiastically greet the boat and its passengers. It is a beautiful ride and a nice change of pace from life on Pohnpei.





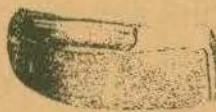


## Kepindau Pilen Sapwakat

-Andolin Andreas

Lepin mahsen en kawaihd me mahsanih  
"Sohte me kin pahdpene pilen war."  
Wehwen lepin mahsen lepet: Ni wahr  
apwoat aramas ah pahn seiseiki kowei  
nan sed ilok kin kohlong loale oh aramas  
pahn nantieng limakasang pwehki ma  
ke sohte kihsang ah mwuhr ilok laud  
pahn kohdo keradahng nan woaroamw  
oh koh pahn limak pwand eri kak  
karehda woaroamw ah mwowihdi.

Karasaras wet pid doadoahk: Sohte me  
kin wia doadoahk ehu sohte nekila oh  
pwilkidi, pwehki ehu doadoahk pahn  
kohdo koh alehda kak karehda koaros  
ah sohte nekila de pwaida.



## Land Use Planning and Zoning Summit

*-Courtesy of the Division of the Administration and  
Management of Public Lands*

On January 1, 1994, the Third Pohnpei Legislature,  
Ninth Special Session, 1993 passed D.L. 3L-54-94  
mandating the establishment of a "land use planning  
and zoning act; repealing D.L. no. 3L-92-74, as amended;  
and for other purposes."

D.L. 3L-54-94 states that the purpose of this act is to:  
encourage the most appropriate use of land, both public  
and private; provide adequate open spaces about build-  
ings for light and air; prevent undue concentrations of  
population; protect the health and welfare of Pohnpei  
residents; promote responsible and balanced develop-  
ment; preserve and enhance cultural and traditional  
values; conserve and protect the natural environment;

and assure adequate provision for community facilities  
and requirements.

To accomplish these goals, the act calls upon the coop-  
erative efforts of all State agencies to develop an overall  
Pohnpei Master Land Use Plan for the State and a  
comprehensive set of zoning and land use laws to  
enforce its implementation. The act also mandates that  
the Governor appoint a seven member State Planning  
Commission with the advice and consent of the Legis-  
lature.

It is the sense of the Pohnpei Legislature that the  
primary responsibility for zoning should rest with the  
local communities of this State, and that the Local  
Governments should play a vital role in developing  
standards controlling land use within the separate mu-  
nicipalities of this State. The law requires that the  
Planning Commission shall train Local Government  
officials and technicians in land use planning and assist  
in developing land use controls. The Planning Com-  
mission shall review any activities undertaken by State  
agencies pursuant to this act to ensure that public  
education and participation is part of the process. The  
act allows five years from the date of its enactment for  
the Planning Commission to conduct a full consultation  
on the master plan with state agencies and local govern-  
ments. On or before January 7, 1999, the Commission  
shall submit a comprehensive master plan proposal to  
the Legislature for review and enactment.

The Department of Land (DOL) has been designated as  
the administrative arm of the Planning Commission.  
The Director of the DOL designated a task force to  
work with the Planning Commission and provide tech-  
nical support in drafting the master plan. As part of the  
process of developing the Master Land Use Plan, the  
DOL Sponsored a Land Use Planning and Zoning  
Summit at the Pohnpei State Legislature on October 30  
and 31, 1995. Participants included the leaders of the  
Municipal Governments, the Directors of Tourism,  
C&RS, The National Fisheries Corporation, Tradi-  
tional Leaders, The Nature Conservancy, the EPA, and  
other government and non-government agencies. The  
participants discussed their organizations' role in land  
use planning and explained their future needs and  
expectations. This was an important step in the devel-  
opment of the Master Plan and in the process of educat-  
ing government officials and the public of the need for  
land use planning







## News Shorts

**Raymond Ladore** began his six-month contract with the HP&CA in conjunction with and with the assistance of the Pohnpei Tourist Commission. Mr. Ladore will assist with the maintenance of historic sites on Pohnpei.

The HP&CA received its FY95 Federal Grant Award from the United States National Parks Service. **Emensio Eperiam** attended the Public Hearing at the FSM National Congress on November 30 concerning, among other things, the receipt of the grant.

On November 27, **Eperiam**, the Chief of the HP&CA met with the Senior Coordinator of the Japan Overseas Cooperation Volunteers, **Mr. Hiroaki Nagasawa** regarding future JOCV assistance. Mr. Nagasawa notified the Chief that a replacement for **Hiroyuki Saito**, the present JOCV Volunteer working with the HP&CA, has been located.

A detonation team from the United States Navy in Guam arrived on Pohnpei on November 8 to assist the HP&CA with the detonation of several WWII ordinances stored here. **Retty Lawrence** and **Andolin Andreas** accompanied the team to the harbor channel where the 8 bombs were safely disposed of on November 9, 1995.

**Lawrence** participated, as an instructor, in the Tour Guide Training classes at the College of Micronesia. Courses in the Tour Guide Training program included English and Japanese Languages, Marine Biology, CPR, Government and Politics, and History of the Pacific Islands. Mr. Lawrence taught the section on Customs and Traditions of Pohnpei. The goal of the classes was to produce well-informed, certified guides.

The Chief of the HP&CA documented, on video cassette, the activities surrounding the state-wide elections on November 14.

**Andreas** and **Eperiam** represented the HP&CA and made a presentation at the Watershed Enforcement Officers Training Workshop held at the State Government Training Center from November 28 to November 30.

**Andreas** and **Eperiam** met with **Mr. Keropin David**, Principal of Wone Elementary school and **Dr. Rufino Mauricio**, the FSM HPO on November 21 and further discussed their plans for a Traditional Knowledge section of the elementary school curriculum.

**Dr. Rufino Mauricio**, FSM HPO travelled to the United States in December to meet with the National Parks Service in San Francisco and for vacation with his family.

**Andreas** and **Lawrence** represent the HP&CA to the Coastal Resource Management committee comprised of representatives from all of the municipal governments, the HP&CA, the Division of Marine Resources, Division of Forestry, the Economic Development Authority, the COM Sea Grant and the Pohnpei Tourist Commission. They plan to take an approach similar to that taken by the Watershed program and have met with the traditional leaders of Madolenihmw, U, Nett, Sokehs and Kitti.

## Yap HPO Passes Away

*The Yap State Historic Preservation Officer and Yap representative to the Micronesian Endowment for Historic Preservation, Mr. Andrew Kugfas, passed away on November 24, 1995 in the Republic of Palau. The funeral was held on Yap. Mr. Jones George, Administrative Officer, of the FSM National Historic Preservation Office attended the services. Mr. Kugfas' passing represents a serious lose to the Yap Historic Preservation program and will also be felt throughout the FSM program. Our deepest regrets to his family and friends.*





(continued from page 2)

A Historic Preservation Clearance is the first one acquired in the permitting process. A compliance review entails several steps. First the applicant must complete the application form to provide information regarding the nature and location of the project and attach to that application a map of the area to be developed. The application then goes to the Archaeology and History branch of the HP&CA for consideration. Mr. Retty Lawrence and Mr. Andolin Andreas have a map of the most significant historic and cultural sites in the state and have knowledge of important areas that they consult upon receipt of an application. If the land to be developed is on or near an important site, they then go to the proposed project site to review the possible impact of the project. If they find that the project will have little or no adverse effect on the site in question, they approve the application and pass it back to the clerk at the HP&CA, Ms. Roster Lemuel, for typing. Once the permit is typed, it is taken to the Director of the

Department of Land, who also serves as the Pohnpei State HPO, for a final signature. The permit is then copied and filed and the original is ready for pick-up by the applicant. Once the Historic Preservation review is complete, the applicant may proceed to C&RS and then on the EPA. The compliance review at the HP&CA takes about a week on average.

We at the HP&CA hope that this information clears up any confusion about the requirements of the Historic Preservation permitting process. Please keep in mind that failure to attain a permit and the consummation of unauthorized work can result in imprisonment and/or fines. This is an important part of the work we do here at the HP&CA and is in the interest of appropriate and sustainable development in the state of Pohnpei.



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