

DAILY

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25¢

Death penalty lacks support

By Gaynor L. Dumat-ol



REPRESENTATIVES Pete P. Reyes (right) and Heinz S. Hofschneider in a serious discussion during a recess at the House.

THE IDEA of imposing death penalty to persons convicted of heinous crimes will not stand a chance in the legislature because Northern Marianas citizens are predominantly Catholic, Rep. Pete Reyes said last week.

"We all know it's not gonna happen," said Reyes when asked to comment on Superior Court Judge Alex Castro's suggestion that the public start debating on the possibility of adopting capital punishment to scare persons with criminal tendencies.

Castro said if the public would start discussing the issue, a senator or congressman might pick the idea up and introduce a bill to that effect.

But Reyes said the idea "will not gonna make it through the legislature."

Instead of imposing capital punishment, Reyes said it would be better for the judicial branch of government to give the maximum penalty which is life imprisonment, for very serious crimes.

The judge earlier brought up the idea following his observation that crimes committed in Saipan were getting more shocking.

"Crimes unheard of when our forefathers were still here are happening in Saipan," the judge has said.

Castro cited the way Filipino worker Crisanto Robles, Japanese worker Kuniyoshi Ishii and lady Japanese tourist Kazuko Inoue were separately killed.

The congressman said that while it was true that crimes committed on the island were getting more violent, one of the reasons why these happened was that the judiciary handed down "relaxed" punishments.

Guerrero defends \$2M debt payment

By Rafael H. Arroyo

GOVERNOR Lorenzo I. DL. Guerrero has defended the government's release of \$2 million to Mitsubishi Corp. for payment of a debt incurred by Commonwealth Utilities Corp. (CUC), saying such action was done in the interest of the people.

"We have acted in favor of reliable and dependable electric power for our business community and our private citizens," said Guerrero in a letter to Rep. Heinz S. Hofschneider.

Early this month, Hofschneider criticized the government's move to disburse money to pay for CUC's obligation, saying "it sidestepped the Legislature's power to appropriate."

He also reminded the governor that although the government has served as guarantor for CUC in the purchase of engines on credit, the resolution that established that contingent liability was adopted with the understanding that CUC would be made to pay for the obligation from its own revenue collection.

The governor pointed out that Senate Joint Resolution 7-9, in effect, directed procedures necessary to ensure that funds were available to meet those obligations.

"We moved to assist CUC in accordance with our reading of prior legislative directions. Following that directive as best as we were able to see it, we have seen that funds were made available,"

Guerrero explained.

He apologized for any confusion in the procedures adopted, saying that no intentional violation of legislative direction was intended.

Four Democratic congressmen and one independent backed the governor's move in paying for CUC debt.

"We understand that the urgency and the severity of the situation prompted you to take immediate action to pay the obligation of the Commonwealth. As a result, perhaps certain procedures were not followed that others raised concerns," the lawmakers told the governor.

Democratic Reps. Mametto U. Maratita, Herman T. Guerrero, Herman T. Palacios and Joaquin H. Borja and independent Rep. Jesus P. Mafnas gave Guerrero credit for promptly honoring a commitment of the Commonwealth.

Responding to the five congressmen, Guerrero said his administration not only meant to provide relief to CUC but also to protect the credit standing of the entire Commonwealth.

"Certainly, no one in the legislative or executive branch wants power to falter in the Commonwealth. We either pay our debts or we have a problem. We acted to avoid a problem," he said.

He lauded the support of the congressmen who reminded him of the Republican party's pledge to improve power and water services.

Exemption prevents influx of foreigners?

By Nick Legaspi

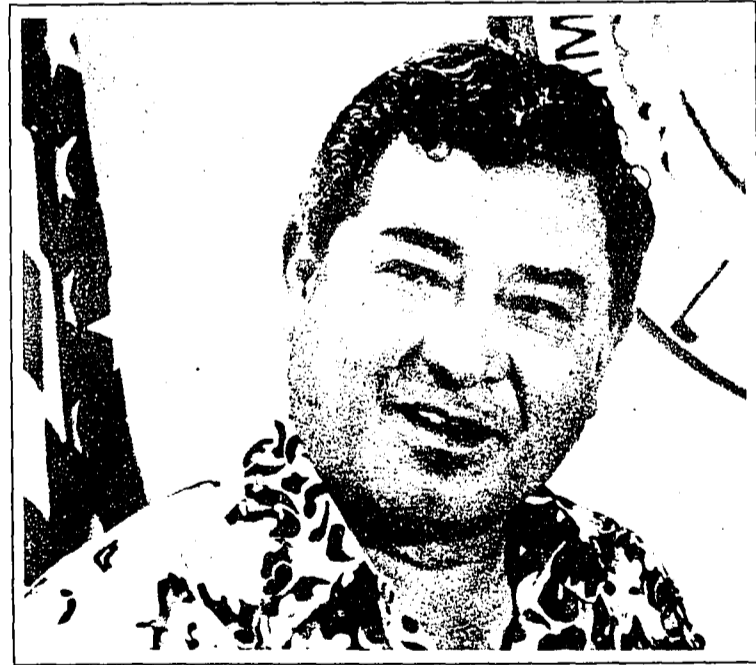
ALTHOUGH the number of foreigners, mostly non-resident workers, exceeds the number of residents in the Northern Marianas, the government maintains that the purpose of the exemption from federal immigration laws — to prevent an influx of aliens — has been fulfilled.

"The exemption was designed to prevent an influx of refugees, in particular, people seeking political asylum and immigrants allowed to enter the US under preferential quotas," the government said in response to the first of 61 questions sent by the Rep. Ron de Lugo, chairman of the Subcommittee on Insular and International Affairs.

It said the influx to be avoided was the influx of permanent residents, not non-resident workers whose stay is temporary.

"When their jobs end, and when local people take over their jobs, they are repatriated, leaving the islands under control of our indigenous residents," the government said. "The 'exemption' from federal immigration laws has achieved its purpose for the NMI."

The government also said it did not allow the unrestricted entry of aliens, citing the Com-



Guerrero

monwealth Entry and Deportation Act of 1983 which is designed to regulate the entry of non-immigrating aliens.

The governor's office called a press conference yesterday to discuss the answers and to release copies to the media. The office of John Joyner, the governor's public information officer, did not notify the Variety about the press conference.

A source close to the group that prepared the answers provided the Variety with a copy of the answers. The Variety had been trying to get a copy of the answers

since these were sent to Washington on Sept. 5.

Governor Lorenzo I. Guerrero, in remarks accompanying the set of answers which were sent to de Lugo on Sept. 5, cited two "fortuitous" events that gave the Northern Marianas the opportunity to avoid a continuing economic stagnation and permanent dependence on "federal dole" as follows:

* The CNMI abandoned the restrictive laws of the former Congress of Micronesia gov-

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Exemption... continued from page 2

The alien overstay "problem" is relatively minor and is the subject of vigorous enforcement measures.

Every 24 hours, some 1,800 to 2,100 passengers arrive in the Commonwealth. The CNMI requires all arriving non-US citizens to complete immigration from #958. Immigration from #958 specifies the number of days of the anticipated stay, the location of the stay, purpose of entry, etc. The CNMI immigration service then collects and feeds the completed 958 forms into the CNMI Alien Tracking System ("ATS"). The CNMI ATS is staffed by four (4) full-time CNMI immigration officers. Each morning the ATS immigration officers consult the ATS to identify possible overstay non-citizens. The ATS officers then check the alien's indicated temporary residence. The Immigration officers will, if unable to locate the aliens, make follow-up inquiries. By this method the officers locate an average of 7-10 overstays per week. As of August 24, 1992, the CNMI immigration service identified approximately 500 overstay aliens.

The 500 figure is fairly accurate, as passengers leaving the CNMI are required to turn-in their completed form 958's. Passengers sometimes neglect to turn-in their completed forms, though, so the 500 figure is slightly higher than the actual figure. Immigration checks the overstay list against airline passenger manifests. Since there is a sight delay in receiving and checking the manifests, the tracking system will usually repeat a slightly higher figure. The 500 overstay alien figure is substantially less than the 50% suggested by the question.

The new Chief of Immigration has done an outstanding job in "flushing out" illegal aliens from the CNMI. Illegal aliens is a problem but not a serious one.

How much does the N.M.I. government spend in enforcing immigration law?

FY '90 - \$567,931; FY '91 - \$795,900; FY '92 - \$1,359,400.

The Immigration and Naturalization Service's budget has increased every year over the last three (3) fiscal years. The budget increased almost 138 percent from 1990 to 1991. From 1991 to 1992, the budget increased 182 percent. The total 1990 to 1992 budget increase is nearly 252 percent. Immigration and Naturalization's 1992 budget of \$1,451,100 represents approximately 1 percent of the total 1992 CNMI government budget.

6. A substantial number of the births in the N.M.I. a majority at times, are to alien mothers.

What happens when the mother's employment contract is terminated?

Any time a person's employment contract is terminated, through resignation, termination, or expiration, the person (with any dependents) is repatriated.

7. Aliens make up at least half the population of the Northern Marianas today; but, of course, have no political power there. They are relatively poor in most cases and they also make up the vast majority of the work force in industries such as garment manufacturing, construction, and nightclub entertainment, where abuses of labor have occurred or been claimed.

Given that the people affected lack power, isn't it likely that

protection of their rights will be a lesser priority than protection of the right's of citizens?

No. Aliens have "political power" in the form of numerous constitutional, statutory and regulatory rights, rights that often exceed the rights of NMI citizens.

The United States and Commonwealth constitutions contain numerous protections for aliens. The U.S. Fourteenth Amendment Due Process clause, for example, and the extensive caselaw interpreting that clause, protects CNMI aliens. *CNMI v. Atalig*, 723 F.2d 682 (9th Cir. 1984). The Fourteenth Amendment's Equal Protection clause also applies to CNMI aliens. *Wabot v. Muna*, 2 CR 963 (1987); *Sirilán v. Castro*, 1 CR 1082 (1984). The CNMI Constitution contains similar protections. Article 1 Section 6, for example, states that "No person shall be denied the equal protection of the laws." Article 1, Section 6 applies to alien workers. *Kin v. Government of the NMI*, 3 CR 608 (1989).

The Commonwealth Code contains a variety of statutory protections not available to CNMI citizens. The Chief of Labor has, for example, the authority to investigate and cite CNMI employers causing "any injury to a non-resident worker." 3 CMC Sec 4441 (1988). The Chief of Labor has extensive authority to protect alien workers, even to the extent of cancelling extensive authority employment contracts and permanently disqualifying an employer from using alien workers. 3 CMC Sec 4444(e) (1988). Labor's statutory authority is enforceable through criminal sanctions. 3 CMC Sec 4447(e) (1988). Labor's statutory protections are provided, moreover, free to all

alien workers. CNMI citizens, on the other hand, have no option but to bring a private lawsuit if aggrieved by an employer.

The CNMI Department of Commerce and Labor actively enforces statutory protections for alien workers. A Department of Commerce and Labor chart showing the identity and number of companies barred from hiring alien workers due to labor violations is attached. (See Exhibit A) In 1991 and 1992, many companies have been permanently barred from hiring alien workers. In short, the CNMI not only has statutory alien worker protections, but also actively enforces those statutory protections.

The CNMI provides protection of civil liberties and worker's rights through these steps:

(a) Orientation for all nonresident workers of their rights under the U.S. and CNMI constitutions and US and CNMI law. The CNMI Dept. of Labor and Commerce has such a program underway.

(b) Visible enforcement of labor laws.

(c) Public education to the general adult population of the CNMI regarding the civil liberties and rights of all people in the Commonwealth.

Filipino, Chinese, Korean and Japanese workers are protected by their embassies or consulates. The Consul General of the Peoples Republic of China visited the CNMI. The Consul visited the factories and other sites where the Chinese are employed. As for Japanese and Filipinos, both countries have their own consulate office in the CNMI. Korea has a consulate in Guam.

8. The Governor's Trade Counsel reported in 1986 that your

garment companies had "a poor record for hiring resident workers". Indeed, over 93 percent of the employees are not local. Since then the industry has created some 4,000 new jobs... almost all are held by aliens and there are still only 300 some resident Chamorro/Carolinians jobs in the industry, as there were then.

Why has the Commonwealth allowed an industry to develop that it knew would not hire local people?

We would like to reserve the right to supplement answers to questions on the "Trade Counsel" or the "Kosack" report. Only until very recently has the former trade counsel been available to clarify certain issues raised in the report.

There are questions regarding the accuracy of the figure for Chamorro/Carolinians jobs in the industry. The industry has created more jobs, direct and indirect, for locals than have been presumed in this question.

Second, the NMI and the US discussed at length the need for alien workers during the Covenant negotiations for the NMI's economic self-sufficiency. The US strongly supported the goal of economic self-sufficiency and agreed to the use of alien workers.

The NMI people, during the 1973 Covenant negotiations expressly stated their need for alien workers. MPSC response, reprinted in *Negotiating History of the Northern Mariana Islands, Covenant, Vol. 1, 438* (May 25, 1973). The NMI's small population base simply could not provide the labor needed for economic development. The estimated 1973 total Mariana Islands

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Exemption... continued from page 4 Exemption... continued f

labor force was 4,476. *Negotiating History, Vol. 1 441*. The total Mariana Islands labor force was expected to rise to only 9,314 by 1981. Id. The Mariana Islands, in short, simply could not support tourism and other local industry. The US was "in complete agreement with the long-range goals of self-sufficiency for the Marianas..." *Neg. History, V. 1, 449*. The U.S. further promised to "assist the Marianas in the attainment of this objective." Id.

The CNMI industry began on February 22, 1983. (Kosack Report, 1). The April 1980 census listed a NMI population of 16,783 (Kosack report, 74). On June 1, 1986, the NMI had 8,145 aliens. The larger than projected population increase and high numbers of aliens. The larger than projected populations increase and high numbers of aliens reveal that the CNMI simply carried-out its goal of economic development with alien workers. The CNMI did not, in other words, covertly build an economic plan. The US agreed to the economic plan during the 1973 Covenant negotiations. The USA and the CNMI jointly saw the need for recruitment of an alien work force.

After many years of economic stagnation under Trust Territory policies designed to prohibit foreign investment, the CNMI was eager for any kind of economic development to provide jobs, tax revenues, increase land values and increase the standard of living of our people. We were encouraged to welcome this industry by the United States.

At the time we licensed the garment factories, we were following US policy as set forth in Headnote 3(a). We knew we did not have sufficient population to staff the entire industry, but in good faith we believed that the 20 percent of the positions mandated for residents would be filled by US citizens of local descent.

While there was a moratorium placed on the number of workers and garment licenses issued for Saipan. There was no corresponding requirement to "cap" production capacity for the individual manufacturing plants except for the US Trade Offices threshold guidelines on imports. It allowed the industry to expand thereby increasing users' fees for the CNMI Treasury. In addition in the early eighties ocean shippers were reluctant to call at Saipan with cargo because they had to return empty. The export of the garment industry helped convince the carriers that they could obtain a return cargo. This had the effect of reducing inbound freight rates on imported commodities. Additionally, it aided in the diversification of the economy and provided a market for the lease of locally owned land.

The industry does hire local people, but in a smaller percentage than nonresidents. All of the local people who have an interest in this industry are or can be actively involved in the industry. See Alien Labor Rules and Regulations. Labor supplied by non-

resident workers is not inherently evil or troublesome; the CNMI benefits from direct and indirect payments from the garment industry and the workers, local and nonresident, benefit from increased wages and skill development.

When we invited the garment industry, we had local people who needed jobs. When our economy developed into a more diversified one, local employees then moved to the support industries such as shipping companies, freight forwarders, wholesalers, retailers, etc.

Other than jobs, the garment industry helps our consumers to maintain the shipping cost of all our import as the shipping com-

panies are getting business for export. At the same time, airlines are flying directly to Saipan transporting cargoes of garment industries. Many local people are being benefitted from it through land lease, farming, fishing and other local supporting industries, not just through actual employment in the factories.

The most important factor in the "local people employment issue" is whether unemployment exists. Are the alien workers taking over job opportunities of the local work force? In the CNMI, there is no unemployment problem. In fact, every industry, including the garment industry, is aggressively seeking to hire more local workers, and the main prob-



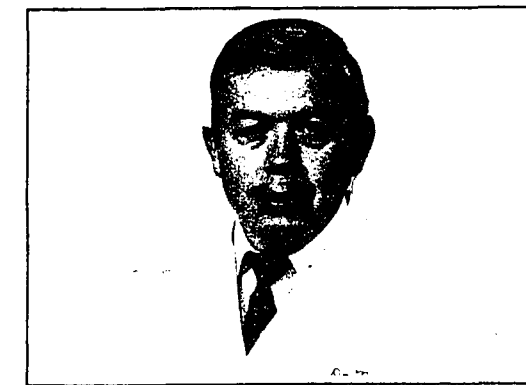
REPRESENTATIVE Ron de Lugo with Sen Joseph Inos. Item that we face is the fact that we don't have enough available local workers to supply the needs of various industries. In fact, most of the factories are seeking the assistance of our CNMI Personnel Office, the Department of Commerce and Labor, elected officials, and the Chamber of

To be continued



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Benavente proposes repeal of worker bond requirement

VICE Speaker Diego T. Benavente has proposed the scrapping of the law that requires employers to put up a surety bond before hiring alien workers. Benavente's House Bill 8-146 intends to repeal 3 CMC sections 4433 (h) and 4435 (a) which require employers to secure employee bonds from a recognized insurance company for every immigrant worker being hired. The requirement is meant to

ensure employer compliance to his responsibilities to the employee. "This requirement may not be effective in ensuring that employers (would) hold the terms and conditions of employment contracts particularly with respect to the compensation of alien workers," said Benavente said in an interview. He pointed out that the bond requirement may have given lu-

crative business to insurance companies at the expense of employers. An appropriate legislative committee, he said, "could look into the possibility that such a requirement is not bringing any benefit to the government." The vice speaker has requested the Department of Commerce and Labor to provide information on how the CNMI government would benefit from such a re-

quirement. "I have not received information yet from the department so I felt introducing the bill," Benavente added. The bill, introduced during the third day of the lower House's third regular session, is expected to be studied by the Committee on Commerce and Tourism or the Committee on Judiciary and Governmental Operation.



Benavente

MVB to survey spending habits of tourists in NMI

MARIANAS Visitors Bureau will start surveying tourists to assess how much a tourist spends in the CNMI, acting Managing Director Prescilla Dela Cruz said. In an interview yesterday, Dela Cruz disclosed that the bureau's newly-formed Research Division was finalizing preparations for the random survey which is expected to start one week from now. "We will establish a correlation between the number of tourists coming in, their average length of stay and their average expenditure," said Dela Cruz. She said the survey is tentatively scheduled on every last week of the month for one year. The survey is meant to assist

government planners and determine the spending habits of visitors and the kind of tourist market the CNMI is catering to. "It is also expected to give us an idea of how much revenue we are generating in our tourism industry," Dela Cruz said. The survey questionnaires will be written on a small diary-like booklet which will be randomly handed out to incoming tourists at immigration counters. Each respondent would be requested to log all his or her expenditures from day one to the last day of stay, detailing description and price. Expenditures are to be classified into several categories as food and beverages, lodging, entertainment and recreation, clothing, gifts and souvenir.

Gov't agencies ordered to minimize energy use

GOVERNOR Lorenzo I. DL. Guerrero has ordered all executive branch agencies to implement energy conservation measures in their offices. In a memorandum to all department and agency heads, Guerrero said employees should be more conscious about energy consumption in the workplace and practice restraint on the use of power or fuel-consuming equipment. For more cost-conscious usage of electricity and fuel in the workplace, the governor told the department and agencies to do the following:

- o Repair leaks of faucets, shower heads and toilet fixtures.
- o The governor exempted the use of equipment for the protection of lives as well as sensitive equipment from his call for government to conserve energy.
- o According to the governor, energy consumption relates directly to the amount of fuel oil that the CNMI has to import and pay to keep its power plants working.
- o "The expense of this fuel oil constitutes a major component of the budget. In order to keep the budget expenditures in line, it is in everyone's best interest to keep fuel costs as low as possible," Guerrero's memorandum says.
- o The governor has, for a number of times, called on government employees to be more cost-conscious due to the dwindling resources available.
- o Repair leaks of faucets, shower heads and toilet fixtures.
- o Repair leaks of airconditioned rooms where cold air escapes or warm air enters;
- o When buying airconditioners, select those made on the basis of their energy efficiency rating (EER);
- o Switch off copying machines (which also generates heat) when no one is in the office like during lunch hours;
- o Turn off office lights during off-hours particularly on weekends and lunch hours (if the office is vacant);
- o Upgrade, replace or install new lighting fixtures using energy-efficient compact fluorescent-type lights;
- o Turn off miscellaneous office equipment like typewriters, computers and coffeemakers when not in use; and

Babauta backs hike in NAPI funds



Babauta

RESIDENT Representative Juan N. Babauta has joined efforts to persuade Congress to pass several measures that would increase the set-aside appropriation for financial assistance to the Native American Pacific Islanders (NAPI) from \$500,000 to \$2 million a year. Rep. Eni F.H. Faleomavaega of American Samoa has introduced HR 4592 to amend the Native American Programs Act of 1974 which provides for an annual set aside annual appropriation of \$500,000 from 1988 to 1991. Two bills — HR 2967 and S 243 — supports continuation of the set aside appropriation but at

the current funding level. Faleomavaega's proposal seeks to increase the amount to cope with the rise in population among the NAPI group. NAPI consists of Americans who are indigenous natives from US Pacific territories and possessions such as American Samoa, Guam, Palau and the Northern Mariana Islands, including those individuals currently residing in the mainland. Faleomavaega said the population of the NAPI group had grown to 353,100 based on the 1990 census and the reauthorization proposals failed to take into account the increase in population. "This reauthorization does not provide adequate funding required to address the critical need to promote the economic and social self-sufficiency of this segment of our population," he said in remarks before the House. In separate letters, both dated Sept. 14, to Sen. Daniel K. Inouye and Rep. Matthew G. Martinez, who is also chairman of the Subcommittee on Human Resources, Babauta expressed support for the proposed increase in set-aside appropriation for the NAPI group. Although in the past the amount

was utilized primarily by American Samoans and Guamanians, Babauta said that "with more grant applications coming in because of the participation of the Northern Marianas and because of the significant overall increase in the population of eligible Pacific islanders, pressures on the limited set-aside funds are sure to grow." Inouye has agreed to include Faleomavaega's proposal in a similar bill pending at the Senate. Martinez's subcommittee is deliberating on Faleomavaega's bill.

Strict safety rules for plutonium urged

RESIDENT Representative Juan N. Babauta has expressed support to a bill pending in the US Congress to impose stringent safety standards on plutonium shipments entering US ports or waters. Babauta sent his letter of support to Sen. J. Bennett Johnston for HR 776 introduced by Rep. Neil Abercrombie to amend the Comprehensive National Energy Policy Act. He asked Johnston to support the bill when it goes to the conference table at the Senate.

"The Abercrombie amendment provides that plutonium aboard any vessel entering US ports and waters must be stored in casks that meet a stringent standard to be set by the US Nuclear Regulatory Commission. "The Japanese begin regular shipments of highly toxic plutonium reactor fuel from Europe this year," Babauta said in his letter dated Sept. 14. "The Northern Marianas lie along one of the possible routes these shipments can take. In the event of an accident at sea requiring a plutonium-laded freighter to seek port, the Northern Marianas could become that refuge." Babauta noted that concerns both within Japan and in the international community about plutonium shipment and use had to do with the spread of nuclear weapons and energy production facilities.



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Truckload of bombs found

MANILA, Philippines (AP) - Construction workers and police excavated a truckload of Japanese World War II bombs and artillery shells Monday in a Manila suburb, a police official said. Senior Inspector Tiburcio Empaynado said police also discovered skeletal remains, possibly of Japanese soldiers, at the site of a building being constructed on a highway in suburban Quezon City. Empaynado said the area may have been used as an ammunition dump or a garrison by the Japanese, who occupied the

Philippines during the war. Empaynado said four of the bombs were first discovered Sunday by a worker, Edwin Ignacio, who reported to authorities. Diggings ending Monday morning unearthed more bombs, which filled up a military truck. Empaynado said he did not know the exact number of bombs unearthed. A police bomb disposal team determined the bombs could still explode and defused them before they were loaded on the truck and brought to the national police headquarters.

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Single parent families predominate in 2 cities

By Sonya Ross

WASHINGTON (AP) - Two of America's most important cities, Washington and Detroit, now have more single parent families than families with both father and mother, according to a recent study of census data.

Detroit leads in single parent families - 55 percent - followed

closely by the US capital, with 53 percent, the Greater Washington Research Center's study showed.

It said 22 percent of America's 67.2 million families with children are headed by a single parent.

Most of Washington's single parents - 89 percent - are women. Most are poor. Eighty-four percent of Detroit's 55 one-parent families are headed by women.

Single parenting is often more a necessity than a choice in Washington. The violence of the narcotics trade, along with addiction and poverty, make raising children in a traditional two-parent household an improbability for many.

"The high homicide rate among black males, the high incarceration rate, the high unemployment rate, make it difficult for women to look to marriage," said Pamela Robinson, assistant director of social services at Washington's Greater Southeast Community Hospital. Her department counsels young mothers.

The hospital serves a section of Washington where drug traffic is rampant and drug-related killings are frequent. The research center's analysis says more than half of the city's single mothers live in this area; only 4 percent live in affluent communities.

Lolita Sutton, a mother who bore her daughter when she was 17, said, "There are a lot of young guys making babies, but they're not taking on responsibilities. They're so caught up in selling drugs.

"A lot of males that are dying, these are babies' fathers. Even if a guy is taking care of the baby, and he's selling drugs, he's going to get locked up. It's all going to be on the female."

Some young mothers choose to raise their children alone because they don't want forced marriages, Robinson said. Others fear they would be ineligible for aid if married, or feel that some fathers can't offer much support.

"They don't necessarily look at the need to be married to parent that child," she said. "Marriage may be a future goal, but not really necessary for them to parent the current child, or even subsequent children."

Sutton is raising her daughter, now 2, alone. The child's father visits frequently, and is helpful. Sutton just finished high school and is registering for college, where she plans to study nursing.

"A lot of people say ... that I don't need a baby because all it's going to do is make me stop my career," Sutton said. "She hasn't stopped me yet. ... My main goal is to do something with my life so my daughter can have something."

Coast guard offers course on safe boating

THE UNITED STATES Coast Guard Auxiliary, Saipan, is offering a safe recreational boating course to the public.

The course will be conducted at the Northern Marianas College beginning on Oct. 5 through Oct. 9. Classlet will start at 6:30 p.m.

For more information please call staff officer John Kessler at 234-7642 or 256-5939.

DRIVE SAFELY

46th Assembly closes quietly after year of turbulence

By Peter James Spielmann

UNITED NATIONS (AP) - After a convulsive year that saw war erupt in a disintegrating Yugoslavia, famine strike in Somalia, and disorder on the rise worldwide, the 46th General Assembly came to a quiet close on Monday.

The outgoing president of the General Assembly, Samir Shihabi of Saudi Arabia, eschewing his usual Western business suit to wear an Arab headdress and robes, tapped the ceremonial gavel on the lectern to usher out the tumultuous year.

"The last 12 months witnessed the decisive changes that ended the era of the Cold War, which was based on the balance of terror, and the beginning of the post-Cold War era," Shihabi told the delegates from 179 nations, including 20 new members who joined in the last year.

The turmoil and power vacuum following the end of the US-Soviet conflict poses the greatest danger now due to the "attempt to gain positions and victories quickly now," he said.

Despite the opportunities for the General Assembly to take a new high profile by redefining international relations in the last year, it was vastly overshadowed by an activist Security Council.

The debate in the outgoing General Assembly paled in comparison to the demands put on the UN system by the council and by troubled nations and peoples around the world.

From Somalia, where the first UN peacekeepers arrived Monday to guard food shipments from armed gangs of looters, to the besieged Bosnian capital of Sarajevo, where other peacekeepers try to ensure deliveries of relief supplies, people called out to the Security Council for help.

The extensive new peacekeeping operations in the former Yugoslavia and Cambodia more than doubled the separate annual budget for peacekeeping to about \$3 billion.

By comparison, the General Assembly - the chamber in which nations express their viewpoints and debate the issues - remained deadlocked on the most thorny issues, unable to prod stubborn antagonists into compromise.

Shihabi referred to the US, British and French domination of the Security Council and the extent to which they have influenced the whole UN system, contending that the General Assembly is more representative and ought to be the lead UN body.

UN urged to take over Somalia

By David Briscoe

WASHINGTON (AP) - Private relief experts proposed Monday that the United Nations find a way to take over Somalia on grounds the country is gripped by anarchy and can no longer govern itself.

Somalia is torn by clan fighting, banditry and looting, with relief groups using guards to protect the goods from a variety of armed groups roaming the country.

The international community, backed by UN troops, should run the country because "it has no government at all," said CARE President Philip Johnston, who recently returned from Somalia and is returning in a few days.

He said this would be justified under UN responsibilities towards Somalis as citizens of the world, with rights that should be protected. About 2,000 to 5,000 Somalis are dying each day, he said.

"The United States has dragged its feet on supporting increased UN involvement," said David Beckmann, president of Bread for the World. "Foreign intervention may not be the best thing, but it may come to that," he said in an interview after a news conference. Johnston, Beckmann and repre-

sentatives of other groups spoke at the news conference to generate voluntary donations to African relief at a time when much US charity is being diverted to aid for hurricane victims in America.

The experts said donations to Somalia are only a small fraction of those received for previous African crises and they warned that drought-plagued and violence-torn Mozambique, further south along Africa's east coast, threatens to become "another Somalia."

All agreed the United Nations and the United States were not doing enough to help Somalia even though US aid continues to pour in.

Donations for Somalia are only 3 percent of the \$2 billion gathered to help Ethiopia and the Sudan recover from the drought in 1984-85, said Tom Getman, chairman of the InterAction Disaster Response Committee.

He blamed the recession and the "compassion competition" that brings so many other demands for humanitarian aid, including the pleas from former communist countries.

The State Department said 26 military relief flights were made

over the weekend to deliver 268 metric tons of goods to Somalia and neighboring Kenya, with nine more carrying 105 metric tons on Monday.

US planes also carried in an advance group of UN-sponsored Pakistani troops - reports from Mogadishu said there were 63. The troops are to protect relief distribution and should total 500 by the end of the week, said State Department spokesman Richard Boucher.

The groups at the news conference included several relief experts recently returned from Somalia. They did not take formal stands on UN takeover of the starving nation, which has had no effective central government since the ouster of Mohamed Siad Barre in January 1991.

But in response to reporters'

questions, Johnston, who heads CARE, the Committee for American Relief Everywhere, embraced the idea. Others also supported it.

Nancy Aossey, executive director of the International Medical Corps, told of watching people die of starvation, including a woman whose body was then carried away in a wheelbarrow.


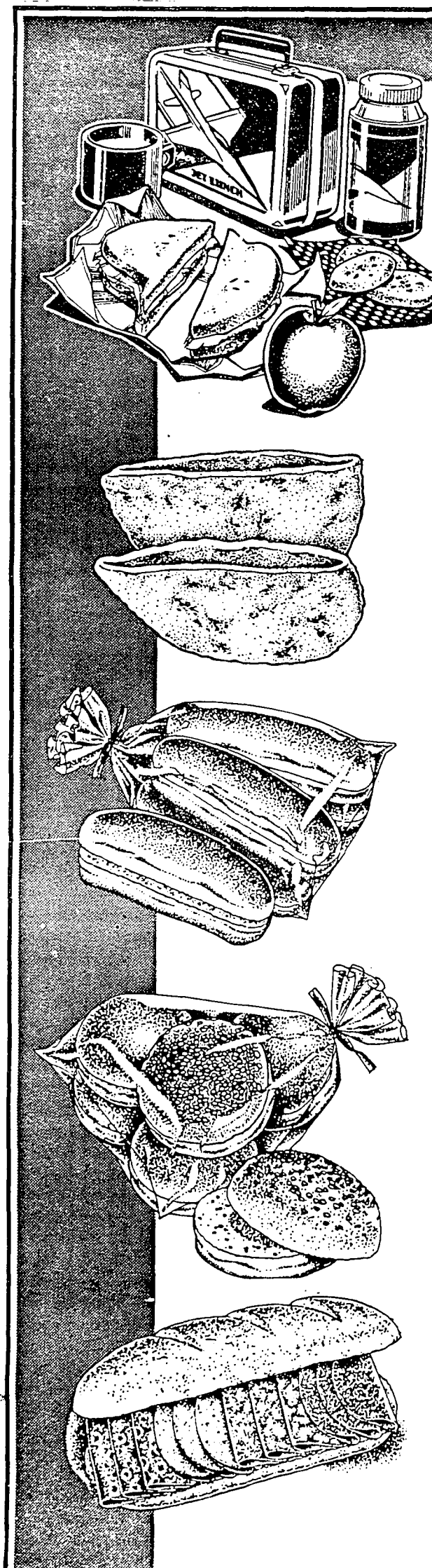
"It is basically unethical for the world to stand by and allow this to happen," Aossey said.

John Hammock, executive director of Oxfam America, said, "Mozambique is on the brink of becoming another Somalia." He said drought and war in Africa are "a horror show playing to an international stage that is empty." He urged the United States to stop all arms shipments to African countries.

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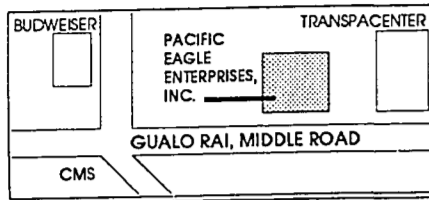
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Japanese business confidence plunges

TOKYO (AP) - Japanese business confidence has fallen to its lowest level since the "oil shock" of the mid-1970s, helping cause a 4-percent plunge in stock prices. The central bank's quarterly survey, released last Friday, "confirms that the economy is in worse shape than expected," said Jesper Koll, chief economist at

S.G. Warburg Securities. The survey, known as the "oil shock", was taken in mid-August, before the government announced a fiscal stimulus package. But economists said the package was not likely to cause a major turnaround. "It will help, but not much," said Peter Morgan, chief econo-

mist at Merrill Lynch. "It won't do much for private consumer spending or capital outlays, which account for 80 percent of gross national product." The confidence index for major manufacturers dropped to minus 37 from minus 24 in May - the lowest level since the mid-1970s. The index measures the number of companies saying that business conditions are good minus those that say they are bad.

The widely-watched survey of over 7,000 major firms found those companies trimming expectations for sales, earnings and capital investment for the fiscal year that ends in March 1993. The companies also said they were suffering from bulging inventories.

Loan rate cut first step out of recession

GENEVA (AP) - The reduction of German interest rates announced on Monday is a first step in policy changes urgently needed to get the world out of deep recession, according to a new UN report.

"The world economy has been suffering its most severe recession since the Second World War," said the 1992 Trade and Development Report prepared by the UN Conference on Trade and Development for release Tuesday.

The UNCTAD report urged Germany to lower its short-term interest rates, currently running over 9 percent, "down nearer" the levels in the United States and Japan - between 3 and 4 percent.

Germany, which announced a cut of a half percentage point on Monday, has been using high interest rates to combat inflation brought on by the 1990 reunification of the country.

As a side effect, however, has been to attract investments to Germany and away from the United States and Japan. Other European countries also have had to put up their interest rates to keep their own currencies from weakening.

The report, written earlier this summer, predicted developments that have occurred in the meantime - the US dollar has dropped to record low levels and the Japanese stock market has been further depressed.

"Germany should lead the way in bringing down European rates," UNCTAD said.

This would help stimulate the economies of Europe and enable them to aid other countries come out of recession, it said.

It urged all developed countries - especially the United States, Japan and Britain, which have been hard hit by the recession - to spend more on projects like highways and other areas of public investment that "have been badly neglected."

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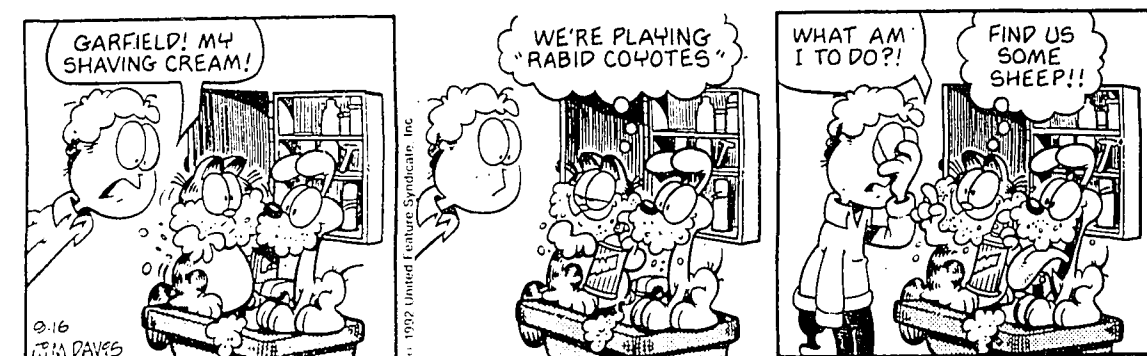
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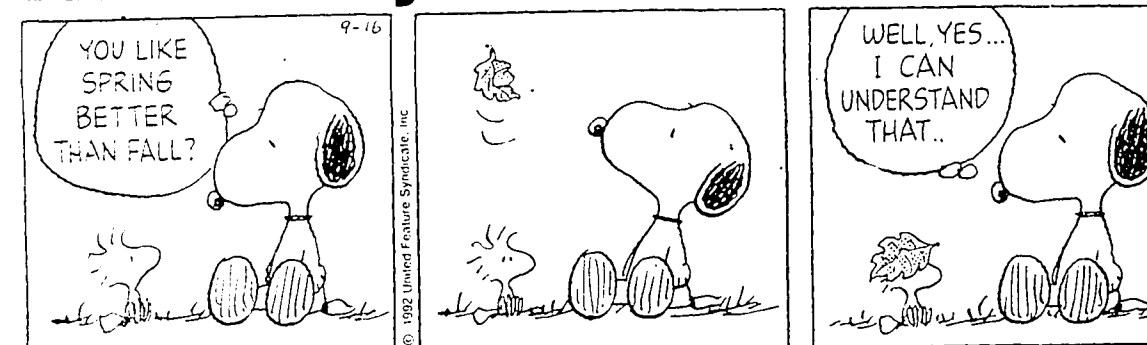
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By Stella Wilder
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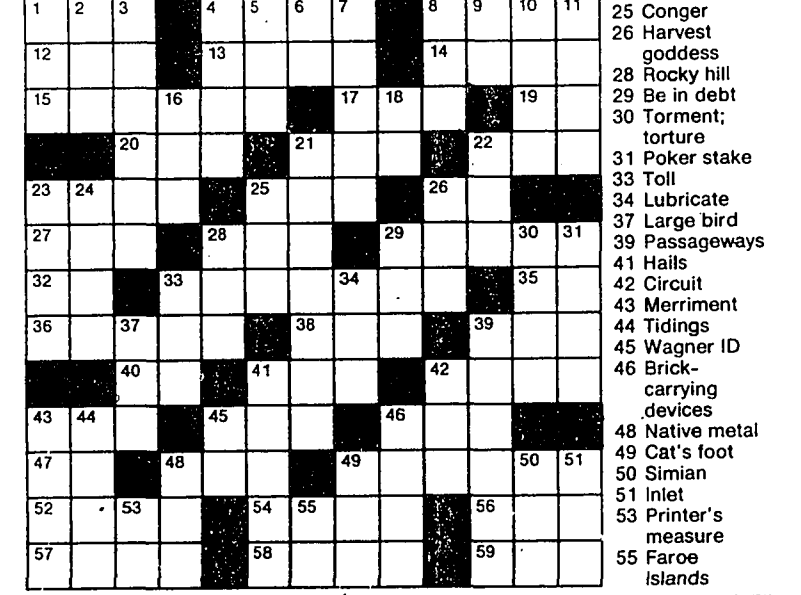
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Today is the 260th day of 1992 and the 89th day of summer.
TODAY'S HISTORY: On this day in 1620, the Mayflower sailed from Plymouth, England.

music teacher-conductor; Lauren Bacall (1924-), actress, is 68; B.B. King (1925-), singer-guitarist, is 67; Peter Falk (1927-), actor, is 65; John Knowles (1926-), novelist, is 66; Elgin Baylor (1934-), basketball star-coach-executive, is 58; Orel Hershiser (1958-), baseball player, is 34; Tim Raines (1959-), baseball player, is 33.
TODAY'S SPORTS: On this day in 1978, in the first-ever meeting between two Triple Crown winners, Seattle Slew defeated Affirmed by three lengths in the Mariboro Cup.
TODAY'S QUOTE: "How many women do we know who were continually kissed by Clark Gable, William Powell, Cary Grant, Spencer Tracy and Fredric March? Only one: Myrna Loy." - Lauren Bacall

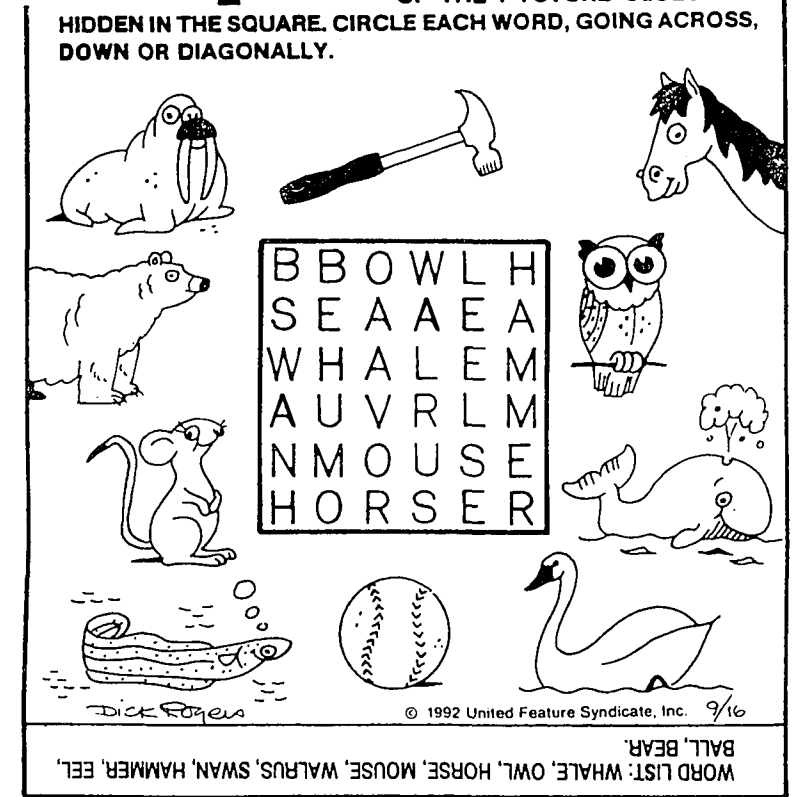
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8 Dillseed
12 Time gone by
13 Country of Asia
14 Heal
15 Courtous
17 Lincoln's nickname
19 Stylish
20 Arid
21 Pigeon
22 Grain
23 Liberate
25 Female sheep
26 Atop
27 Bel
28 Light meal
29 Musical drama
32 Full
33 Succeeds; ensues
35 Article
36 Beef animal
38 Falsehood
39 Perform
40 Myself
41 Mountain pass
42 "Some — it Ho!"
43 African antelope
45 Ordinance
46 Possesses
47 French article
48 Hooter
49 Shade tree
52 Pitcher
54 Burden
56 Slender finial
57 Anglo-Saxon slave
58 Stitches
59 Ocean
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1 Weaken
2 The self
3 More frigid
4 Compassion
5 Exit
6 Note of scale
7 Growing out of
8 High card
9 Greek letter
10 Silkworm
11 Temporary
12 Single
13 Novelties
14 Disturbance
15 Conger
16 Harvest goddess
18 Rocky hill
19 Be in debt
20 Torment; torture
21 Common North American bird
22 Single
23 Novelties
24 Disturbance
25 Conger
26 Harvest goddess
28 Rocky hill
29 Be in debt
30 Torment; torture
31 Poker stake
32 Toll
33 Lubricate
34 Large bird
35 Passageways
41 Halls
42 Circuit
43 Merriment
44 Tidings
45 Wagner ID
46 Brick-carrying devices
48 Native metal
49 Cat's foot
50 Simian
51 Inlet
53 Printer's measure
55 Faroe Islands

Answer to Previous Puzzle
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ODA ISSUE ARA
RAMPS KNEECAP
PETS ARE
ASSAILS SLATS
TI SLEET SMEW
ODD LEARN ANI
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Yeltsin-Miyazawa summit proposed

MOSCOW (AP) - A top Russian government official has suggested that President Boris Yeltsin meet with Japanese Prime Minister Kiichi Miyazawa in November on the island of Okinawa, an aide to the official said Monday.

The suggestion by Deputy Prime Minister Mikhail Poltoranin came less than a week after Yeltsin abruptly postponed a trip to Japan amid a domestic uproar over the return of the four disputed Kuril Islands.

The islands between northern Japan and Russia were seized by the Soviet Union during World War II and Japan has asked for them back.

A new meeting could reduce the diplomatic damage caused when Yeltsin called off his meeting with Miyazawa.

The dispute over the four Kuril Islands - known in Japan as the Northern Territories - has been the major stumbling block in Russian-Japanese relations.

Koreas' talks won't resolve nuke issue

By Paul Shin
that the North was at least temporarily cutting itself off from the outside.

"We are not hopeful. We find ourselves shrouded by a lot of uncertainties," the official told reporters, speaking on condition that he not be identified.

The prime ministers' talks, the eighth since 1990, are the first since capitalist South Korea established diplomatic relations Aug. 24 with Communist North Korea's closest ally, China.

While North Korea has not publicly commented on the move, there is little doubt that it further strained relations. Inter-Korean talks on implementing historic peace accords also remain deadlocked.

"We expect they will be very difficult talks," a high-ranking South Korean government official said on the eve of his departure for the meetings in Pyongyang, the North's capital.

Western diplomats in Beijing said last week that the border between North Korea and China was closed to visitors, indicating

Solomons raid not authorized, Papua PM says

PORT MORESBY, Papua New Guinea (AP) - Prime Minister Paias Wingti said Monday that Papua New Guinea troops were not authorized to make a weekend raid into the Solomon Islands, which killed two people and wounded a 3-year-old.

The troops might have been pursuing two members of the rebel Bougainville Revolutionary Army when they attacked the fuel depot, Wingti said, promising an investigation.

He described the attacks as "brutal" and "disgraceful" and raised the possibility of expelling Papua New Guinea diplomats as well as rebel representatives from Honiara.

Mamalon said a state of emergency may soon be imposed along the border and a report on the killings will be sent to the UN Security Council.

The village is in the Shortland Islands group of the north of Solomon Islands. It is near the sea border with the Papua New Guinean island of Bougainville, which is largely controlled by the secessionists who have been fighting Papua New Guinea forces since 1989.

New radio broadcast to Asian nations ruled by dictators proposed

By Nick Ludington
WASHINGTON (AP) - A congressional commission on Monday proposed a new radio service to broadcast uncensored local news to Asian countries ruled by dictators.

The report estimated that the cost of setting up the service would be \$30 million and the annual operating cost \$35 million-39 million. It could be in full operation 18 months after funding.

The service would be called Asia Information Radio but the report added "if a harder edge is desired, Asia Democracy Radio would do."

The report says the service "can have significant impact upon trends in Asia, as it did upon democratic evolution in Eastern Europe and the former Soviet Union."

Disagreement stalls Bosnia no-fly plan

UNITED NATIONS (AP) - Disagreements among Britain, France and the United States have stalled a proposal to bar Serbian warplanes from Bosnian airspace, diplomats said Monday.

The ban on flights is discussed, but not demanded, in a Security Council resolution to be passed this week that authorizes more peacekeepers for Bosnia-Herzegovina and allows them to take more active defense measures to protect relief convoys and prisoners released from detention camps.

"This was just an idea that somebody floated," US Ambassador Edward Perkins said. "It has no currency at the moment."

France, which had two French peacekeepers killed in combat last week, supports an aggressive policy under which allied planes could fly missions to defend convoys on the ground in Bosnia, and attack hostile artillery.

The flight ban proposal was motivated by two incidents this month. An airlift using Western air force planes to ferry humanitarian aid was suspended Sept. 3 after an Italian cargo plane was shot down while approaching Sarajevo.

SPORTS



Indians beat Blue Jays 2-1

Jose Mesa pitched four-hit ball for 8 2-3 innings Monday night in Toronto as the Cleveland Indians beat Toronto 2-1, cutting the Blue Jays' lead in the AL East to four games over second-place Baltimore.

Glenallen Hill homered for the Indians, who beat David Cone (2-2) and matched their season high with their fifth consecutive consecutive victory.

Mesa (7-10) struck out four and walked one before Derek Lilliquist came in following a single by John Olerud. After Candy Maldonado's RBI single left runners on first and third, Steve Olin walked pinch-hitter Roberto Alomar, loading the bases. Olin then got pinch-hitter Rance Mulliniks on a groundout for his 26th save.

Orioles 2, Royals 1

In Baltimore, Cal Ripken ended his 73-game homerless streak, a span of 292 at-bats since June 23, and Rick Sutcliffe (16-12) allowed two hits in 7 1/3 innings.

Brady Anderson also homered off Rick Reed (2-7) as the Orioles won for only the second time in eight games. Baltimore has scored just three runs in 28 innings.

Sutcliffe (16-12) retired his first 14 batters before Kevin Koslofski's single to right. Olson pitched the ninth inning of the

four-hitter for his 33rd save.

Brewers 6, Red Sox 0

Chris Bosio (14-5) tied a Brewers' record by winning his eighth consecutive decision, pitching four-hit ball for eight innings in Boston.

Milwaukee's first four batters all singled off Danny Darwin (8-8), giving the Brewers a 2-0 lead. Greg Vaughn added a sacrifice fly in the first and a two-run homer in the sixth.

Bosio is unbeaten in 12 starts since July 9. He struck out three, walked none, didn't give up an extra-base hit and didn't allow a runner past first. Astros 5, Giants 0

HOUSTON (AP) - Willie Blair held San Francisco to an infield single over six innings to lead the Houston Astros to a 5-0 victory over the Giants on Monday night.

Blair (5-6) was lifted for a pinch-hitter in the sixth after striking out seven and walking two. It was Blair's first win as a starter this season in five starts. Xavier Hernandez allowed three hits over the last three innings for his seventh save.

San Francisco rookie Kevin Rogers (0-1) gave up four runs on six hits in five-plus innings. He struck out five and walked one.

The Giants' only hit off Blair came when Darren Lewis beat

out a slow roller to lead off the fourth. Lewis' roller was fielded by third baseman Ken Caminiti, whose throw barely missed getting Lewis.

Houston took a 1-0 lead in the fourth when Jeff Bagwell hit his 14th home run of the season.

The Astros increased their lead to 4-0 in the sixth after a single by Steve Finley, a walk to Caminiti, and a single by Bagwell loaded the bases. Pete Incaviglia singled to score Finley and bring in reliever Mike Jackson.

Jackson walked pinch-hitter Luis Gonzalez to score Caminiti, and Bagwell scored on a sacrifice fly by Casey Candaele.

The Astros added a run in the seventh when Craig Biggio doubled and scored on a single by Caminiti.

White Sox 8, Yankees 6

In New York, Lance Johnson tripled twice and drove in two runs as the Chicago won in a game interrupted by a bench-clearing incident in the eighth.

White Sox designated hitter George Bell thought reliever Greg Cadaret was throwing at him and took a few steps toward the mound as the benches and bullpens came onto the field. Order was restored without trouble.

Wilson Alvarez (5-3) gave up five hits and four runs in six in-

nings and Roberto Hernandez got four outs for his ninth save.

Bob Wickman (3-1), an emergency starter after Scott Sanderson pulled a back muscle warming up, failed to become the first Yankees pitcher to win his first four major league decisions since Whitey Ford in 1950. Pirates 5, Cardinals 4

The Pittsburgh Pirates victimized Lee Smith again, beating the Cardinals and their relief ace 5-4 on Cecil Espy's RBI single in the 10th inning in St. Louis Monday night to take a four-game lead in the NL East.

The Pirates have beaten the Cardinals 11 straight times and 13 of 15 this season. Smith (3-7) leads the league with 38 saves but is 0-3 in three games with two blown saves against Pittsburgh.

Alex Cole reached on a fielding error by second baseman Geronimo Pena with one out in the 10th and went to third on pinch-hitter Dave Clark's single. Espy followed with a single to right to give Doug Drabek (13-10) his third straight victory. Stan Belinda got the last out in the 10th for his 16th save.

Phillies 6, Expos 2

Rookie Braulio Castillo's first major league homer, a three-run shot, led the Phillies past the Expos in Philadelphia.

Eyeshade gives Fischer edge in rematch

SVETI STEFAN, Yugoslavia (AP) - Basking in the lead after two straight victories over Boris Spassky, Bobby Fischer said Monday an eyeshade he's taken to wearing may have given him an edge.

"It's a help," Fischer told reporters. "You keep a little more privacy for your eyes so your opponent can't see what you're looking at."

Fischer beat Spassky, a Russian who is a naturalized French citizen, in an exciting 40-move match Sunday to take a 3-2 lead. The American also had won Saturday wearing his "riverboat gambler" visor, and now appears to have the momentum in the duel that will give dlr\$ 3.35 million to the first player to win 10 games.

Fischer, who hadn't played in a chess competition since 1972 when he beat Spassky for the world championship, said he disagreed with the expert consensus that too many mistakes are being made in this rematch of former chess champs.

But he didn't respond in detail, and answered only written questions. He spent half of the 20-minute news conference flicking through the written questions and deciding which to answer.

Gonzalez retains title

INGLEWOOD, Calif. (AP) - World Boxing Council light flyweight champion Humberto Gonzalez retained his title Monday night with a second-round knockout of Napa Kiatwanchi of Thailand.

Gonzalez, from Mexico City, floored Kiatwanchi four times in the bout scheduled for 12 rounds at the Forum.

The end came at 2:48 after a left uppercut put Kiatwanchi down for the third time in the second round. Referee Vince Delgado stopped the fight immediately.

Gonzalez scored the first knockdown with seconds remaining in

the first round, landing a combination. Kiatwanchi, from Bangkok, was still shaky when the bell rang for the start of the second round.

Moving in quickly, Gonzalez continued his attack and Kiatwanchi went down twice from combinations.

Gonzalez, who had won, lost and then won back the WBC title, is 10-1 in light flyweight title fights. He has made eight successful defenses, including three since he took the crown back.

The 26-year-old Gonzalez is now 34-1, with 26 knockouts. Kiatwanchi, 25, the former WBC 105-pound champion.

Triathlon set Sept. 19

THE NORTHERN Mariana Islands Triathlon Federation (NMITF) will hold another triathlon on Sept. 19 starting at the Marpi pool at 6:30 a.m.

Registration begins at 6:30 and the race starts at 6:30 a.m. sharp.

The race consists of a 400-meter swim, a nine-mile bicycle course and a three-mile run.

Teams are allowed to participate. For members of the federation, the

fee is \$3, non-members \$5. Teams pay \$10 each.

The NMITF will schedule at least nine more events until April 1993 leading to the Sixth Annual Saipan Tagaman Triathlon scheduled on May 15, 1993.

Each event will be organized to help triathletes train and prepare for the prestigious event. It will also help prepare volunteers for the important role they will play in the Tagaman.

Los Angeles Rams end losing streak

ANAHEIM, Calif. (AP) - It took 11 months and 11 losses, but the Los Angeles Rams finally have a victory.

The Rams used a pair of second-half touchdowns to beat the New England Patriots 14-0 on Sunday and, according to coach Chuck Knox, got a monkey off their backs.

A loss would have tied the franchise record for most consecutive defeats and left them at 0-2 this season. Instead, the Rams can put the losing streak aside and look ahead with a sense of hope.

"It was a big win in the sense that if we had lost, the players would have to read a lot of talk about, 'Here we go again,'" Knox said. "The guys would be saying that and sometimes it becomes a self-fulfilling prophecy."

"I was very pleased for those guys. That's a tough thing, losing that many games in a row."

The Rams last win before Sunday came last Oct. 13 in the sixth game of the season, a 30-24 victory

over San Diego.

The Rams earned their first shutout in 60 games against the Patriots, but Knox thinks it's too soon to bestow kudos on the defense.

"It's a young defense," he said. "We started two rookies on the line and there's youth in the secondary."

"And I think it has a chance to develop and will get better. (But) I don't think you can put a tremendous amount of pressure (on them) to win the game by themselves."

While the defense bounced back from a 40-7 season-opening loss at Buffalo, the offense and quarterback Jim Everett continued to struggle.

Through two games, Everett has completed only 49.1 percent of his passes for an average of just 145 passing yards. He has also thrown four interceptions, all in Buffalo, and just one touchdown pass.

"Our passing game is out of sync in all areas," Knox said. "We're making mistakes, we're dropping

passes, we're doing a little bit of everything wrong."

"We can't get into a rhythm."

Nevertheless, the conservative game plan that helped produce no turnovers against the Patriots won't continue, Knox said.

"We were in that for this game to try to shore up the running game," Knox said. "I thought we did run the ball better, but we also had some pass patterns we thought would work."

The victory over the Patriots added a little levity to Knox's Monday press briefing.

"If you win, it makes living the next week somewhat enjoyable," he said. "Otherwise, it's just murder. I've said all along there are two great things about professional football. One is winning and two is getting paid."

The Rams travel to Miami on Sunday to face the Dolphins, who played last night against Cleveland.

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